

Message Text

PAGE 01 NATO 06153 121956Z

64

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-05 TRSE-00 SAJ-01 CU-02 OMB-01 OIC-02 CPR-01

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FM USMISSION NATO

TO SECSTATE WASHDC 4550

INFO ALL NATO CAPITALS 5614

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BERN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY NICOSIA

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

AMEMBASSY VALLETTA

AMEMBASSY VIENNA

AMEMBASSY WARSAW

USMISSION US BERLIN

USMISSION EC BRUSSELS

USMISSION GENEVA

USMISSION OECD PARIS

AMCONGEN STRASBOURG

C O N F I D E N T I A L USNATO 6153

E.O. 11652: GDS

TAGS: PFOR, NATO, CSCE

CONFIDENTIAL

PAGE 02 NATO 06153 121956Z

SUBJECT: CSCE IMPLEMENTATION: NOVEMBER 11 POLADS DISCUSSION

SUMMARY: AT NOVEMBER 11 MEETING, POLADS RECEIVED EC REPORT ON CSCE
IMPLEMENTATION. SEVERAL DELEGATIONS, INCLUDING US, CIRCULATED

CONTRIBUTIONS TO IS PRE-MINISTERIAL REPORT. FIRST DRAFT OF REPORT MAY BE AVAILABLE BY NOVEMBER 18. END SUMMARY.

1. IN NOVEMBER 11 PLADS DISCUSSION OF CSCE IMPLEMENTATION, ITALIAN REP (FERRETTI) DISTRIBUTED TEXT (SEPTTEL) OF REPORT DRAFTED BY EC'S CSCE WORKING GROUP AND APPROVED BY FOREIGN MINISTERS OF THE NINE AT THEIR OCTOBER 30 MEETING. FERRETTI SAID TEXT HAD BEEN DISTRIBUTED TO HELP ALLIES FOLLOW THE CSCE IMPLEMENTATION ACTIVITIES OF THE NINE AND TO STRENGTHEN COLLABORATION BETWEEN THE NINE AND THE FIFTEEN IN PREPARING FOR THE 1977 BELGRADE REVIEW CONFERENCE.

2. UK REP (MARGETSON) REPORTED THAT ON NOVEMBER 6 UK HAD SENT NOTE TO SOVIET FOREIGN MINISTRY SEEKING MULTIPLE ENTRY/EXIT VISAS FOR UK JOURNALISTS RESIDENT IN USSR. UK NOTE SUGGESTED THAT SOVIETS ALSO EXTEND THESE PRIVILEGES ON RECIPROCAL BASIS TO TECHNICIANS, PHOTOGRAPHERS AND CAMERAMEN. UK NOTE ALSO EXPRESSED HOPE THAT WORKING CONDITIONS FOR JOURNALISTS WOULD BE IMPROVED IN OTHER WAYS. SOVIETS RESPONDED THAT THEY COULD ACCEPT PROPOSAL ON JOURNALISTS VISAS "IN PRINCIPLE", BUT THAT EXTENDING SIMILAR PRIVILEGES TO CAMERAMEN AND OTHERS REPRESENTED AN "UNNECESSARY COMPLICATION". SOVIETS ALSO NOTED THEIR PREFERENCE FOR EXTENDING MULTIPLE VISA PRIVILEGES ONLY TO JOURNALISTS AS IN SEPARATE ARRANGEMENTS WITH US, FRANCE AND ITALY. SOVIETS HAD, HOWEVER, ALSO RESPONDED THAT THEY INTENDED TO IMPLEMENT THE FINAL ACT "STEP-BY-STEP".

3. NETHERLANDS REP (HORAK) SAID DUTCH JOURNALISTS IN MOSCOW HAD EXPERIENCED SAME "CATHC-22" PROBLEM CITED PARA 3, MOSCOW 15236, THEREBY JOURNALISTS RESIDENT IN MOSCOW MUST USE RESIDENCE PERMITS FOR INTERNAL SOVIET TRAVEL BUT COULD NOT RETAIN SUCH PERMITS AND MULTIPLE ENTRY-EXIT VISAS AT SAME TIME. RESIDENT JOURNALISTS TRAVELING WITHIN USSR WERE THUS EFFECTIVELY PRECLUDED FROM DEPARTING USSR WITHOUT RETURNING TO MOSCOW. COMMENT: GIVEN FACT THAT US HAS ALREADY FACED AND EVIDENTLY RESOLVED THIS PROBLEM, REQUEST CONFIDENTIAL

PAGE 03 NATO 06153 121956Z

AUTHORIZATION TO PROVIDE ALLIES WITH DETAILS REPORTED MOSCOW 15663. CAN WE SUGGEST ALLIES MIGHT WISH SEEK EQUAL TREATMENT FOR THEIR JOURNALISTS? END COMMENT

4. CANADINA, GERMAN, TURKISH AND UK DELEGATIONS PRESENTED NATIONAL CONTRIBUTIONS (TEXTS SENT SEPTTEL) TO IS WORK ON PRE-MINISTERIAL CSCE IMPLEMENTATION REPORT. FRG REP (CITRON) CHARACTERIZED GERMAN CONTRIBUTION AS ATTEMPT TO BRING GREATER SYSTEM AND ORDER INTO NATO REPORTING EFFORT. TO SOME EXTENT, GERMAN PAPER REPEATED POINTS MADE IN ABOVE EC REPORT, HE SAID, AND REFLECTS GERMAN ATTEMPT TO DIVIDE IMPLEMENTATION EFFORT INTO UNILATERAL, BILATERAL AND MULTILATERAL CATEGORIES. FRG REP THOUGHT THAT ALLIES MIGHT DISCUSS

DIVISION OF LABOR AMONG THEM IN PURSUING CSCE COMPLIANCE, AS SUGGESTED BY CANADIANS. GERMAN APPROACH WOULD MAKE SUCH DIVISION BY ASSIGNING IMPLEMENTATION TASK TO THOSE COUNTRIES HAVING MOST ACTIVE INTEREST IN PARTICULAR ISSUES. IN ANY EVENT, ALLIES SHOULD CONSULT ON HOW BEST TO PRESS COMPLIANCE ON BASKET III ISSUES.

5. US REP (LEDOGAR) THANKED OTHER DELEGATIONS FOR THEIR CONTRIBUTIONS AND NOTED FACT THAT US DEL HAD TO DATE SUBMITTED REPORTS TO IS ON FOUR COUNTRIES (CZECHOSLOVAKIA, HUNGARY, BULGARIA AND THE GDR) AND HOPED SHORTLY TO DISTRIBUTE REMAINING THREE REPORTS. COMMENT: LATTER WERE SENT TO IS NOVEMBER 12. END COMMENT. US REP ALSO READ OUT CHANGES IN CZECH REPORT CITED STATE 264833 AND PRAGUE 2861.

6. IN DISCUSSING CANADIAN CONTRIBUTION, CANADIAN REP (FOWELL) REEATED PREVIOUS SUGGESTION THAT IS REPORT MAKE REFERENCE TO CSCE COMPLIANCE EFFORTS OF NEUTRAL AND NON-ALIGNED SINCE ALLIES COULD USEFULLY MONITOR SUCH EFFORTS. CANADA HOPED THAT ALLIES WOULD BEGIN NOW TO THINK OF MEANS FOR REBUTTING SOVIET CHARGES DESIGNED TO TAKE WARSAW PACT COUNTRIES OFF THE DEFENSIVE ON CSCE IMPLEMENTATION. SUCH CHARGES WOULD DOUBTLESS INCLUDE OFT-REPEATED ACCUSATIONS THAT WESTERN CSCE PARTICIPANTS HAD NOT MADE WIDE DISSEMINATION OF FINAL ACT TEXT. SOVIETS MIGHT ALSO WAG FINGER AT IMPLEMENTATION DELAYS CAUSED BY TIME-CONSUMING REQUIREMENT FOR NATIONAL GOVERNMENTS, LIKE CANADA'S, TO DEVELOP AGREED CONFIDENTIAL

PAGE 04 NATO 06153 121956Z

IMPLEMENTATION PROCEDURES WITH PROVINCIAL AND LOCAL GOVERNMENTS. TO COUNTER SUCH CHARGES, WEST MUST BE SEEN AS ACTIVELY IMPLEMENTING THE FINAL ACT.

7. AT CLOSE OF MEETING, COMMITTEE CHAIRMAN (KILLHAM--US) NOTED THAT IS HOPED TO HAVE PRELIMINARY DRAFT OF CSCE IMPLEMENTATION REPORT IN TIME FOR NOVEMBER 18 COMMITTEE MEETING. STREATOR

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BELGRADE
BERLIN
BERN
BUCHAREST
BUDAPEST

DUBLIN
HELSINKI
MADRID
MOSCOW
NICOSIA
PRAGUE
SOFIA
STOCKHOLM
VALLETTA
VIENNA
WARSAW
US BERLIN
EC BRUSSELS
GENEVA
OECD PARIS
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